

[2 March 2023] Agenda Pack - Scottish Railways Policing Committee

MEETING
2 March 2023 11:00

PUBLISHED
24 February 2023

Agenda

<i>Location</i>	<i>Date</i>	<i>Owner</i>	<i>Time</i>
Hybrid Meeting // Scottish Police Authority, 1 Pacific Quay, Glasgow, G51 1DZ & Microsoft Teams	2/03/23		11:00
1. Apologies		Chair	11:00
2. Declarations		All	
3. Minutes		Chair	
4. Actions		Chair	
5. Risk Profile		Chief Executive	
6. Operational Performance			
6.1. Policing Plan Performance Q3 2022/23		Chief Superintendent / Assistant Chief Constable	11:15
6.2. Joint Working - Police Scotland and British Transport Police		Chief Superintendent	11:30
6.3. Force Crime Assessment and Allocation Policy		Assistant Chief Constable	11:35
7. Strategy, Planning and Thematic Items			
7.1. Professionalism		Chief Executive	11:45
7.2. A Force on the Move Programme Update		Assistant Chief Constable	12:00
7.3. Industry Voice		Head of Strategy, Planning and Engagement	12:15

Agenda

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Hybrid Meeting // Scottish Police Authority, 1 Pacific Quay, Glasgow, G51 1DZ & Microsoft Teams	2/03/23		11:00
8. Audit, Inspection and Governance Items			
8.1. Audit and Inspection Report Q3 2022/23		Assistant Chief Constable	12:35
8.2. Committee Workplan 2022/23		Head of Strategy, Planning and Engagement	12:50
8.3. Evaluation Framework		Analyst	12:55
9. Any Other Business		All	
10. Meeting Evaluation		Willie Gallagher	13:00
11. Exclusion of the Public		Chair	
12. Non-Public Minutes		Chair	13:05
13. Any Other Business in Non-Public Session		All	

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Minutes

Scottish Railways Policing Committee

Tuesday 13 December 2022 at 11.00am at Scottish Police Authority, 1 Pacific Quay, Glasgow, G51 1DZ and via Microsoft Teams

Present:

Bill Matthews (Chair)
 Willie Gallagher
 Tom Halpin (Co-Opted Member – SPA)
 Mary Pitcaithly (Co-Opted Member – SPA)

Apologies:

Kenna Kintrea

In attendance:

British Transport Police Authority Executive

Hugh Ind (Chief Executive)
 Sam Elvy (Head of Strategy, Planning and Engagement)
 Jon Newton (Analyst)
 Alistair MacLellan (Board Secretary)

British Transport Police

Alistair Sutherland (Deputy Chief Constable)
 Gill Murray (Chief Superintendent)
 Lara Adamson (Analytical Insight and Statistics Manager)
 Fiona Chalmers (Researcher)
 Victoria Graham (Staff Officer to Chief Superintendent)
 Matt Hull (Staff Officer to Deputy Chief Constable)
 Emma Manno (Corporate Communications Manager)
 Johnny Shilton (Head of External Affairs)
 Vita Zaporozcenko (External Affairs Advisor)

Scottish Police Authority Corporate

Lesley Carnegie (Performance and Impact Lead)
 Sam Curran (Operational Policing Policy Lead)

Police Scotland

Mark Williams (Assistant Chief Constable)

External

Stuart Cowan (BTP Federation)
 Alastair Dalton (The Scotsman)

Ben Doran (ScotRail)
 Brian McNulty (His Majesty's Inspector of Constabulary in Scotland)
 Murray McVicar (Scottish Government)
 Robert Samson (Transport Focus)
 Billy Vickers (First Transpennine Express)

Apologies

Agenda Item 1

1. Apologies were received from Kenna Kintrea.

Declarations of Interest

Agenda Item 2

2. There were no declarations of interest.

Minutes

Agenda Item 3

3. **RESOLVED**, that the minutes of the meeting held on 2 September 2022 be approved.

Actions

Agenda Item 4

4. Members considered a report of the Board Secretary regarding actions arising from previous meetings, and the following points were made,
 - a. Members agreed that Actions 7/2022, 12/2022, 13/2022, 14/2022, 15/2022 and 16/2022 could be closed.
 - b. Members welcomed the fact all actions were ready for closure but noted that many referred to ongoing items of work that would be featuring at future meetings of the Committee.
5. **RESOLVED**, that the report be noted.

Risk Profile

Agenda Item 5

6. Members considered the risk profile and the following points were made.
 - a. Members noted the Full Authority decision, taken on 6 December 2022, to maintain Legitimacy risk at 16, Recruitment and Retention Risk at 12, and Wellbeing Health and Safety Risk at 16, alongside refreshed risk title wording for Wellbeing, Health and Safety.

- b. In response to a question, the Chief Executive replied that the Full Authority had, on 6 December 2022, approved a Budget and Medium-Term Financial Plan based on a 4.5% increase in Policing Services Agreement charges. The wider Budget also included utilisation, if possible, of Reserves. The allocation of spending to that Budget and MTFP, in a BTP Scotland context, was governed by a complex cost allocation model.
- c. In response to a comment, the Committee agreed it would be appropriate to add a Manchester Arena Inquiry thematic to the Committee Workplan, to examine BTP Scotland / Police Scotland planning for major incidents in light of recommendations arising from the Inquiry (Action 17/2022).
- d. In response to a comment, the Committee agreed it would be appropriate for BTPA/SPA and their respective Forces to liaise to determine how best to define who was responsible for policing a cyber-attack on railway infrastructure and providers (Action 18/2022).

7. **RESOLVED**, that the risk profile be noted.

Operational Performance

Agenda Item 6

Performance Report Q2 2022/23

Agenda Item 6.1

- 8. Members considered the Policing Plan Performance Q2 2022/23 report, and associated appendix provided by BTPA Executive, and the following points were made.
 - a. The Chief Superintendent introduced the report, noting
 - i. Strong performance due in large part to partnership working and notable early success in tackling youth-related anti-social behaviour.
 - ii. Continuing challenges around violence.
 - iii. A patrol strategy based on increasing visibility and reassurance
 - iv. Progress on reducing disruption, albeit with lost minutes still high
 - v. A reduction in trespass and fatalities.
 - vi. An increase in football-related disorder reflective of post-COVID environment.
 - vii. The strong uptake of the Force's Railway Guardian app.
 - b. In response to a question, the Chief Superintendent replied that the Force's response to issues at Waverley Steps was based on partnership working and could be classed as business-as-usual.
 - c. In response to a question, the Chief Superintendent noted the benefits of the Force's County Lines work, and that that drug seizures would likely

increase further from their current level once BTPs intelligence and cross-border partnerships matured post-COVID.

- d. In response to a question, the Chief Superintendent replied that youth-related anti-social behaviour referenced in Summer 2022 had been addressed through a multi-agency approach, albeit the Force was not being complacent given issues seemed to have moved from the rail network to other areas of transport infrastructure. The Force was committed to sharing best practice with partners and mindful too of the safeguarding element when dealing with young persons.
- e. In response to a question, the Chief Superintendent confirmed the Force was making progress in ensuring stations such as Glasgow Central were appropriately policed. The approach included visible patrolling and liaison with partners such as Glasgow City Council.

9. **RESOLVED**, that the report be noted.

Joint Working – Police Scotland / British Transport Police

Agenda Item 6.2

10. Members considered a report setting out joint working between Police Scotland and the British Transport Police and the following points were made.
- a. The Chief Superintendent introduced the report and referenced joint working around County Lines, the movement of HMS Prince of Wales under the Forth Rail Bridge, Op Unicorn (response to passing of HM The Queen in Scotland) and the Hampden Community Reassurance Plan.
 - b. The Assistant Chief Constable welcomed the continuing diversity of collaboration between Police Scotland and British Transport Police.
 - c. An observer from HMICS noted he would welcome the opportunity to learn of good practice from BTP regarding mental health referenced in the report, in preparation for an inspection of mental health policing in Scotland (Action 19/2022).

11. **RESOLVED**, that the report be noted.

Strategy, Planning and Thematic Items

Agenda Item 7

Thematic: Stop and Search

Agenda Item 7.1

12. Members considered a report of the Chief Superintendent regarding Stop and Search and the following points were made.

- a. The Chief Superintendent introduced the report, highlighting BTP Scotland (D Division)'s high find rate, level of scrutiny and sharing of lessons learned. External oversight of stop and search was provided by D Division's Independent Advisory Group (D-IAG). The Chief Superintendent concluded by noting D Divisions low stop and search volume which had inherent implication the Division would appear disproportionate given impact on percentages of a handful of stops. On a positive note, D Division had a high level of self-declared ethnicity (SDE) arising from stops.
- b. A Member welcomed the report and noted the emphasis on disproportionality according to race, given BTPs overall focus was driven by the College of Policing's Police Race Action Plan. That said, they recommended a further iteration of the report at a future meeting could take greater account of the emphasis, in a Scottish context, on stop and searches of young persons with the associated safeguarding obligations of such activity (Action 20/2022).
- c. The Assistant Chief Constable noted Police Scotland's activity on stop and search and signalled Police Scotland's willingness to share lessons learned with BTP.

13. **RESOLVED**, that the report be noted.

A Force on the Move Programme Update

Agenda Item 7.2

14. Members considered an update report of the Deputy Chief Constable regarding *A Force on the Move* transformation programme and the following points were made.
 - a. The Deputy Chief Constable introduced the report, noting the programme was fully mobilised into 10 sub-programmes subject to Force-level governance, which was itself subject to a recent internal audit report. Elements of the programme had already exceeded their respective guiderail savings.
 - b. Members welcomed the Force's ambition around drones and electric vehicles.
 - c. In response to a comment, the Deputy Chief Constable noted he had commissioned a report examining benefits arising from the programme, which could be shared with the Committee at a future meeting (Action 21/2022).
 - d. An SPA Member provided positive feedback on the Force's Integrated Policing and Security Pilot following a recent visit to London Kings Cross.

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15. **RESOLVED**, that the report be noted.

Refresh of Scotland Division Policing Plan 2022/25

Agenda Item 7.3

16. Members considered a report of the Chief Executive regarding the refresh of the Scotland Division Policing Plan 2022/25, noting that it had been approved in principle by the Full Authority on 6 December 2022 subject to endorsement by the Committee.
17. **RESOLVED**, that Members endorse the annual refresh of the Policing Plan(s) including,
- Updated narrative on anti-social behaviour,
 - An additional measure regarding powers used to protect people in crisis.
 - Refreshed sections for Wales, Scotland and Transport for London.
 - Refreshed introductions from the Chair, Chief Constable and Divisional Leads.
 - Refreshed detail on sub-Divisional leadership, budgets and resourcing.

Providing Value for Money / Best Value for Scotland

Agenda Item 7.4

18. Members considered a report of the Head of Strategy, Planning and Engagement regarding providing value for money (VfM) (Best Value) for Scotland and the following points were made.
- The Head of Strategy, Planning and Engagement introduced the report, noting that two Best Value areas merited further attention over the next 12 months, specifically sustainability and equality and diversity.
 - Members welcomed the report and encouraged the BTPA Executive to liaise with SPA Corporate colleagues regarding the Corporate Parenting emphasis in Scotland with regards to equality and diversity, as per reporting submitted to the SPA Policing Performance Committee at its meeting on 7 December 2022.

19. **RESOLVED**, that the report be noted.

Industry Voice

Agenda Item 7.5

20. Members considered a report of the Head of Strategy, Planning and Engagement regarding Industry Voice and the following points were made.

- a. Members noted the promising start to engagement with industry stakeholders, including the potential addition of an item regarding a Transport Focus survey on passenger understanding of rail reform at a future meeting. Future potential engagement included Scottish Passenger Transport.
- b. Members noted a planned formal presentation from industry had been deferred to the March 2023 meeting due to the ongoing rail strikes.

21. RESOLVED, that Members,

- a. Note the report
- b. Agree the potential addition of a thematic item on freight policing to the Committee workplan.
- c. Agree in principle the addition of regular input from Transport Focus into the Committee Workplan (Action 22/2022).

Audit, Inspection and Governance Items

Agenda Item 8

Audit and Inspections Report Q2 2022/23

Agenda Item 8.1

22. Members considered an update report of the Deputy Chief Constable regarding Audit and Inspections Q2 2022/23 and the following points were made.

- a. The Deputy Chief Constable introduced the report, updating Members on internal audit activity, audit staffing, inspection activity and vetting.
- b. The Deputy Chief Constable highlighted the potential for BTP to liaise with Police Scotland colleagues to address issues highlighted by a recent HMICFRS Victim Service Assessment Inspection.
- c. In response to a question, the Chief Superintendent replied that a recent dip in out-of-court disposal compliance was due to lack of oversight prior to fixed penalty notice submission. This was being mitigated through training and delivery of an action plan for improvement.

23. RESOLVED, that the report be noted.

Committee Workplan 2022/23

Agenda Item 8.2

24. **RESOLVED**, that the Committee Workplan 2022/23 be noted. Members noted that a number of potential future agenda items had been raised during the course of the meeting.

Evaluation Framework

Agenda Item 8.3

25. Members considered the Committee's Evaluation Framework and the following points were made.
- a. The Analyst introduced the report, noting adjustments made to the framework to ensure it was expressed in plain English, and the addition of refreshed key performance indicators.
 - b. Members were mindful many of the KPIs were rated green albeit they felt confident these ratings were a fair reflection of Committee effectiveness. That said, Members reasoned that the refreshed KPIs would assist in ensuring the Committee's continuing journey to greater effectiveness in meeting its design principles and terms of reference.

26. **RESOLVED**, that the evaluation framework be noted.

Any Other Business

Agenda Item 9

27. There was no other business in public session.
28. Members agreed to take a non-public item of other business following item 10 (to be minuted as Item 9.1).

Meeting Evaluation

Agenda Item 10

29. Mary Pitcaithly delivered a meeting evaluation and the following points were made.
- a. High quality written reports had enabled fruitful discussions by Committee Members.
 - b. There was evidence for a high level of stakeholder engagement.
 - c. The Committee continued to see evidence of strong partnership working.
 - d. The fact the Committee had identified the need for a deep dive on lessons learned for policing in Scotland from the Manchester Arena Inquiry, and the potential for BTP/Police Scotland joint working on that issue, was welcome.

- e. The Committee's standing agenda structure was mature, and it was important therefore to remain focused on important issues – she felt the Committee had achieved that at the meeting.
- f. Hybrid meeting technology based out of SPA Offices, Pacific Quay had worked well.

Non-Public Any Other Business

Agenda Item 9.1

- 30. **RESOLVED**, that the public be excluded from the meeting in order for the Committee to consider a non-public item of business regarding Police Scotland Estates, in accordance with BTPAs Procedural Standing Orders (Annex 5, BTPA Code of Governance June 2022).

Legionella / Scottish Police College

- 31. An SPA Member of the Committee was heard regarding the detection of legionella bacteria at the Scottish Police College (SPC) in Tulliallan¹.

The meeting ended at 12.43pm.

¹ For the full minute of this item please see Scottish Railways Policing Committee Non-Public Minutes (13 December 2022).

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ITEM 4 – ACTIONS

SCOTTISH RAILWAYS POLICING COMMITTEE

No.	Date	Action/Paper	Owner	Outcome
17/2022	13 December 2022	The Committee agreed it would be appropriate to add a Manchester Arena Inquiry thematic to the Committee Workplan, to examine BTP Scotland / Police Scotland planning for major incidents in light of recommendations arising from the Inquiry	Head of Strategy, Planning and Engagement	Recommended for Closure Incorporated into Committee workplan (June 2023)
18/2022	13 December 2022	The Committee agreed it would be appropriate for BTPA/SPA and their respective Forces to liaise to determine how best to define who was responsible for policing a cyber-attack on railway infrastructure and providers	Head of Strategy, Planning and Engagement	In Progress Initial discussions have taken place between BTP, BTPA and SPA and a follow up introductory call between BTP and PSOS leads and SPA/BTPA is being arranged. A briefing for Scottish Railways Policing Committee Members will be provided in due course.
19/2022	13 December 2022	An observer from HMICS noted he would welcome the opportunity to learn of good practice from BTP regarding mental health referenced in the report, in preparation for an inspection of mental health policing in Scotland	Board Secretary	Recommended for Closure Board Secretary e-introduced HMICS to relevant BTP colleagues on 21 December 2022.
20/2022	13 December 2022	The Committee recommended a further iteration of the Stop and Search thematic report at a future meeting could take greater account of the emphasis, in a Scottish context, on stop and searches of young persons with the associated safeguarding obligations of such activity.	Head of Strategy, Planning and Engagement	Recommended for Closure Incorporated into Committee workplan (November 2023)
21/2022	13 December 2022	The Deputy Chief Constable noted he had commissioned a report examining benefits arising from the <i>A Force on the Move</i> , which could be shared with the Committee at a future meeting – BTPA Executive to update workplan.	Head of Strategy, Planning and Engagement	Recommended for Closure Incorporated into Committee workplan (June 2023)

ITEM 4 – ACTIONS

SCOTTISH RAILWAYS POLICING COMMITTEE

22/2022	13 December 2022	Committee workplan to be updated to include (1) thematic on freight policing and (2) regular input from Transport Focus.	Head of Strategy, Planning and Engagement	Recommended for Closure Incorporated into Committee workplan (Freight - September 2023 / Transport Focus – March 2023)
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BTP D Division Policing Plan Objectives – Q1-Q3

Data period covers Apr-Dec '22
Compared to same period 21/22
*S.R. = Solved Rate


Ensure passengers and staff can work and travel free from the threat of violence	Against passengers	286 (0%) S.R. 52% (0%) Total Violence offences against passengers	13 (-41%)* S.R. 69% (+19%) Serious violence offences	2 (-350%) S.R. 100% (+33%) Robbery offences	56 (-32%) S.R. 46% (-5%) Weapon-enabled violence offences	968 (+5%) S.R. 38% (-1%) Public order	Public Order offences have increased by 5%, however, 99% of these relate to Less Serious offences. D Division do not see the same level of Serious Public Order (7 crimes) recorded in C and B Division (7,921). *Serious Violence offences have been amended since Q2. These figures shown exclude new crime B02 Assault to injury, introduced in April 22, to provide a more comparable picture.	
	Against rail staff	68 (+5%) S.R. 74% (+21%) Total Violence against staff	1 (+100%)* S.R. 0% Serious Violence offences	153 (-7%) S.R. 37% (+9%) Public order against rail staff				
Tackle those crimes and incidents that most impact on the confidence of those who work and travel		134 (-20%) S.R. 60% (+4%) Volume crime at Glasgow Central and Edinburgh Waverley	Glasgow Central 85 (-19%) Edinburgh Waverley 49 (-22%)	532 (-33%) ASB Incidents (Immediate & Priority attendance only)	38 (+81%) S.R. 61% (+22%) Football related offences	BTP Scotland currently have 15 pending cases for Football offences, all with requests for Football Banning Orders if convicted		
Tackle violence against women, and girls, sexual harassment and hate crime		143 (-3%) S.R. 59% (+2%) Violent crimes against women and girls	64 (-35%) S.R. 42% (+1%) Crimes involving sexual harassment	45 (-27%) S.R. 58% (+13%) All sexual offences	24 (-8%) S.R. 54% (-15%) Hate crimes	VAWG, Sexual & hate crime have all saw a reduction. While this is positive news efforts are continuing to raise awareness and confidence in reporting		
Protect, support and safeguard vulnerable people and those at risk of exploitation and harm	Vulnerability reports	Adults at risk	220 (-26%)	County Lines Disruptions	Outcomes		In October CLTF ran CLIW week with deployments in Glasgow and Edinburgh. 30 x Stop & Search conducted and 4 x arrests made.	
		Children and young persons	696 (-14%)		Drug/weapons/cash seizures			Drugs
		Lifesaving interventions	103 (-11%)		Weapons	1		
		Crisis interventions:	274 (-41%)		Cash	£3,200		
		Missing persons:	154 (-4%)		CYP	0		
					AAR	0		
					NRM Referrals	1		
Reduce disruption on the network through collaboration		Minutes: 60,824 (-0.1%)	3	26,410 (-10%)	1,916 (-60%)	13,859 (+4.3%)	97 mins (-3%)	Industrial action and engineering works have impacted overall disruption. A new Problem Solving Plan (PSP) for Edinburgh Waverley relating to a repeat offender has been implemented.
		Incidents: 1,912 (-7.7%)	Joint problem-solving initiatives with industry	Primary disruption mins	Fatalities/ injuries – Primary disruption mins	Trespass – Primary disruption mins	Average non-suspicious fatality handback time (<90 mins)	

Scotland Performance Report 2022-23: Quarter 3 (Q3)


It was anticipated that Q3 22/23 would follow the same pattern as 2019/20 as this was the first winter period since the pandemic with no restrictions. While October and November did follow this pattern, we saw a decrease in recorded crime and incidents in December. This decrease is largely attributed to the strike action undertaken by Industry members. Official passenger journey numbers for Q3 are not yet available, but daily reporting received via the Rail Delivery Group shows that footfall in Glasgow Central and Edinburgh Waverley was down 83% & 68%, respectively. The reduction in footfall is reflected in some of the overall performance figures, however, officers continued to be pro-active and visible throughout this quarter as Guardians of the Railway.

Workforce Overview


Within Q3 D Division welcomed 18 new probationer officers and 3 transferees or re-joiners. One new probationer withdrew prior to their start date while the remaining 17 are currently undertaking their probationer training at the Scottish Police College and will be operational by March '23. After long careers within Policing two officers retired within Q3. There has been no movement in Police Staff roles. D Division has a good deployability rate of 80%, this has improved from Q1 where the average was 76% thus enhancing visibility and response. Diversity rates remain the same as Q2 with 18% (33 Officers) of officers identifying as female and 3% (5 Officers) from an ethnic minority. Diversity rates improve when looking at first line management where almost 30% of all Sergeants are female, including 3 performing higher grade duties.



16.7 million passenger Scotrail journeys in Q2
With a total of 227 notifiable crimes recorded for ScotRail Q2



20 Crimes per million passenger ScotRail journeys (lower than national CPMPJ at 22)
(Q2 July - Sept '22)



33 Crimes per million KM ScotRail journeys
(Q2 July - Sept '22)

Crimes per million passenger journeys and KM have fallen (24 CPPJ and 33 CPKM) since Q1 and are lower than the national level.

Ensuring passengers and staff can work and travel free from the threat of violence

The pattern for violent crimes in 22/23 was similar to 18/19 where the performance year started off at peak levels, then reduced before starting to rise in Q3. However due to strikes in December, this year to date has seen 19% (-66 crimes) fewer violent crimes than 18/19 and changed this forecast. 64% of violent offences are common assault (183 crimes) and overall solved rate remains excellent at 52% (149 solved crimes) in comparison to the Force average of 23%.

For serious violence 14 crimes¹ have been recorded year to date (only one against rail staff), a decrease against last year with a solved rate higher at 69% (50% in 21-22) and remaining favourable compared to Forcewide levels.

Within Q3 no Robbery crimes were recorded within D Division, this is positive picture when compared to B Division, who continue to see an increase. Only one Public Order crime was recorded, which was linked to a reported altercation between football fans.

There has been a slight increase in the overall trend for violence crime against rail staff but has now started to reduce as Q3 saw the lowest numbers recorded year to date (April & May accounts for the peak period). The peak day has shifted from Friday between 1600 to 2100 hours in 21/22, to Saturday & Monday, between 2000 and 0100 hours. Most assaults occur at station and although Glasgow Central & Edinburgh Waverley continue to be repeat locations (largely due to having the highest proportion of static staff), these locations account for just under 20% of staff assaults. No hotspots or other repeat locations have been recorded this quarter.

From the recorded crime numbers, the area for concern for rail staff is the Public Order Less Serious that includes the threatening and abusive behaviour encountered. Peak times are between 1900 and 2100 with similar levels across the days of the week.

Neighbourhood Policing Team (NPT) based at Glasgow and Edinburgh continue to work with staff within the stations. NPT teams in Glasgow are building on the drop-in sessions introduced in Q2 and are working with rail colleagues to provide dedicated inputs to any new members of staff. The Division are also strengthening the relationship between officers and Scotrail's Travel Safe team, with conversations around problem routes & joint patrols.

Tackling the crimes and incidents that most impact on confidence

In November, the force re-launched Op Alert, to ensure that officers are deployed effectively and visibly at peak times to protect the rail community and create a hostile environment for crime. This was quickly adopted across D Division, with officers within the Stirling and Falkirk sector being the first to record their patrols. Across the remainder of Q3, the Division recorded just under 1,700 taskings with a focus on visibility between weekdays during morning and evening peak hours. Compared with October, there was a reduction in the number of incident reports, including of nuisance, during these patrols.

As expected, Glasgow Central and Edinburgh Waverley are the hotspots for volume crime, however, both stations saw an approx. 20% reduction.

During the month of December on Friday & Saturday evenings, BTP and Police Scotland officers neighboured up for ASB patrols around the Edinburgh Waverley Railway Station, the Waverley Steps and Winter City. During these patrols' incident reports for ASB at the station saw a decrease with no reports made on a Friday evening within the month of December.

The area around Glasgow Central and the '4-corners' saw a reduction in activity impacting the railway station, however, the NPT continue to liaise with Police Scotland's Community Team and the industry with planning activity for 2023 to keep ASB down.

For this performance year the Division are showing an increase on football offences, however, looking at Q3 only, football offences were 57% (-6 crimes) lower than last year. National football was disrupted due to the 2022 FIFA World Cup with fewer games played but one fixture that was played was between Hibernian FC and Middlesbrough FC with Middlesbrough fans travelling to Edinburgh. Intelligence suggested that a large number of risk fans from several football clubs were attending and disorder likely. BTP (D and C Divisions) were involved in joint working with both Police Scotland and Cleveland Police in the planning for this match and resources

¹ The serious violence offences presented here have been amended since Q2 submission. These figures now exclude the crime code *B02 Assault to injury* which was introduced in April 22 by Scottish government, to distinguish between assaults that cause injury. These figures have therefore been amended to provide a more comparable picture across D-Division.

were deployed to work together. In addition to these Policing partnerships, BTP were also engaged with all relevant TOCs. This good joint working approach meant on match day Officers escorted several risk fans to the match safely with no arrests made on the rail network.

The results from the 2022 Public Consultation survey are currently being analysed, however, initial analysis shows that 67% of respondents within D Division said they felt safe while travelling on the railway. This is a substantial increase from last years survey where 46% said they felt safe. Further results will be available for Q4.

Tackling Violence Against Women and Girls (VAWG), Sexual Harassment and Hate Crime

Comparatively with the same period last year VAWG related crime has fallen 3% (-5 crimes). The majority of these offences continue to relate to Common Assault , with peak days on Saturday between 1800 and 0000 hours (similar to violence).

The Division continue to raise awareness for VAWG, and in November held two days of action focusing on the lines of route predominately between Glasgow and Edinburgh, where the highest volume of crime with female victims were recorded. On these days officers covered an additional 50 on train patrols, promoted the Railway Guardian App and 61016 text service. White Ribbon campaign stalls were also in place at Glasgow Central and Edinburgh Waverley. During these days, two females were cautioned and charged for assaults on other females, a female was victim to sexual comments (investigation continues) and Officers on patrol were alerted to a male in possession of a knife who was then stopped and arrested for possession of a bladed article.

The Railway Guardian App has now had over 17,000 downloads nationally and in December the geo-location functionality went live. This function allows users to share their journeys and arrivals with friends, family as well as message contacts within the app.

Following a meeting with BTP, Russell Findlay MSP decided to lodge a motion in the Scottish Parliament titled: *Supporting the British Transport Police, focusing on people being able to travel on public transport without fear of harassment or violence, especially women and girls*. The motion was supported by 41 MSPs and publicly supported on social media. The Transport Minister is also supportive of the Division's efforts around public safety.

Recorded sexual harassment and sexual assaults on females have continued to overall reduce throughout the year. However, there has been a slight increase in Threatening or Abusive behaviour and sexual exposure. Most of these offences occur on train (40% of all intelligence led taskings for Q3 occurred on a train). Solved rates remain above 40% within an increase in the number of Sexual Assault against a Female and sexual exposure crimes solved.

Hate Crime within the Division accounts for just under 1% of all offences across the force (10 recorded in Q3), and just under 2% of all D Division crime. Solved rate for Hate Crime is one of the few areas where it has reduced slightly. This is in part due to difficulties in evidential material for some crimes and where enquiries are still ongoing.

Protecting, supporting and safeguarding vulnerable people and those at risk of exploitation and harm

Public Protection and Vulnerability (PP&V) trends for Q3 are similar to recorded crime and have reduced over the last 3 months. The number of concern for welfare reports received and those that require a referral has also fallen slightly throughout the year. The division team have been working to introduce a Harm Reduction Team (HaRT) in Scotland and with The Railway Children around a presence in Scotland. These are planned to be launched later in the year.

At the end of September and beginning of October, the force ran County Lines Intensification Week (CLIW) which included days of actions in Glasgow and Edinburgh. These deployments were made at main hub station where intelligence suggests nominals are utilising for travel and distribution of commodities on known County Lines routes. On the days of action officers worked with County Lines Task Force officers and police dogs, Police Scotland & National Crime Agency. Across the week 4 arrests made, including a female at Edinburgh Waverley for possession of controlled substances & a large sum of money and a male at Glasgow Central for Possession with Intent to Supply. Following this stop, the male was also safeguarded in terms of Human Trafficking allegations and National Referral Mechanism (NRM) submitted. During the day of action in Edinburgh, a Crimestoppers event was also running where officers were joined by Scottish Minister for Community Safety.

In addition to the CLIW, CID teams in BTP and Police Scotland did a further joint working day of action on 6th December where 24 train services were monitored. No County Lines activity was detected, however, multiple stop & accounts were carried out and passengers were spoken to regarding County Lines and methods of reporting. Further days of action planned for December have been rescheduled to January '23 due to the rail strikes.

Reducing disruption on the network through collaboration

Overall, the level of disruption caused on the network has improved with minutes and incidents both decreasing. The only area to show an increase is in relation to trespassing. This is a different picture to England & Wales, which has seen a reduction over this period. The increase is largely due to a trespass incident at Slateford in November which caused just under 680 minutes of disruption. If this incident hadn't occurred trespass minutes would have seen a 1% reduction.

The Division continue to work with Industry and Police Scotland to minimise disruption on the network. From August 2022 a Repeat High Frequency presenter (RHFP) was presenting on the road over rail bridge adjacent to Johnstone Railway Station. The road is on Police Scotland's jurisdiction however, due to the position of the RHFP, passing services were required to be cautioned. BTP's Designing Out Crime team undertook a survey of the area, submitted recommendations to Network Rail and continued to highlight the disruption costs & risk to the individual. As a result, Network Rail constructed temporary fencing which prevents people climbing on to the lower bridge parapet section whilst permanent solutions are considered. Improvements in disruption should be seen in Q4. Within Q3, the Division dealt with two fatalities that exceeded the 90-minute target for handback. The first was impacted by geography and distance from the nearest policing post. The second incident officers attended within the 20-minutes but recovery was complex. All fatality incidents are reviewed to understand what lessons can be learned.

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OFFICIAL

Joint Working Document British Transport Police (BTP) & Police Scotland (PSOS)

Scottish Railway Policing Committee

2nd March 2023



Partnership Highlights

- British Transport Police (BTP) and Police Scotland (PSOS) continue to attend the Strategic Safer Transport Group meetings to identify collaborative working opportunities to tackle crime and antisocial behaviour in and around the transport network, with support from Transport Scotland, the Scottish Government, Scotrail, Network Rail, SPT and Stagecoach buses. All transport representatives within the group recently signed up to the Your Safety Matters campaign – a national campaign with various members making a pledge to ensure the safety of their employees at work.
- Corporate Communications within both BTP and PSOS are working with Events Planning, the transport network, and respective football clubs to ensure joint messaging is delivered ahead of any fans travelling to a match. This collaborative media approach will continue as the Fireworks and Pyrotechnic Articles legislation is incrementally introduced.
- Corporate Communications from PSOS actively support and promote BTP's campaign entitled 'Speak Up, Interrupt' to address violence against woman and girls promoting the ByStander theory, by encouraging the public to intervene and report all forms of inappropriate sexual behaviour.

Crime Highlights

Organised Crime:

- BTP Embedded County Lines Detective Sergeant, who commenced post with Police Scotland in September 2022, continues to work closely with divisions across Scotland collaborating activity with PSOS and BTP County Lines Task Forces. Additionally, this role has enhanced liaison with Network Rail and travel card companies to explore intelligence and evidential opportunities along with key CCTV opportunities to tackle County Lines groups.
- BTP Embedded County Lines Detective Sergeant, who commenced post with PSOS in September 2022, continues to work closely with divisions across Scotland collaborating PSOS activity with BTP Scotland and BTP County Lines Task Forces. Additionally, this role has enhanced liaison with Network Rail and travel card companies to explore intelligence and evidential opportunities along with key CCTV opportunities to tackle County Lines groups.
- The DS recently coordinated the crime stopper events, funded by NWR, as the 'Fearless' campaign in Aberdeen station, previous campaigns taking place in Edinburgh Waverley in September 2022. Whilst working alongside the National County Lines Coordination Centre and the Children's society for the #LookCloser campaign to raise awareness with police forces and the transport network around challenging child exploitation. The LookCloser briefing is sent out to all Police Forces throughout Britain and is also disseminated to transport companies. Both forces will be deploying in February to focus on educating people how to identify vulnerable youths and target traffickers. The Transport Network will be displaying the campaign messaging throughout this period.
- County Lines analysis continues on a monthly basis, incorporating a review of common modes of transport which is routinely shared with partners, and enhances joint development of intelligence and identification of disruption opportunities.

Major Crime & Public Protection

- National Joint Interview (NJII) Project have engaged with BTP regarding the Scottish Child Interview Model (SCIM) roll out. BTP were not included in the planned delivery, however, PSOS recognised that there would be benefit in having their line managers undertake the Managers SCIM training to enable them to brief and debrief interviewers in cases led by BTP.
- To date, 2 BTP Sergeants have been trained and BTP will now be added to the CPD events that the NJII project deliver ensuring they are up to date with developments in practice.
- BTP are now co-located with PSOS, within Dumbarton Police Office and are fully embedded. In addition to this, BTP and PSOS attend the West Dunbartonshire Safe DIG (community safety partnership), which allows consideration to be given to the safety of the community across the entire Local Authority area – including the rail network. Historically the rail network in West Dunbartonshire has been the preferred means by which youths travel to Helensburgh and Balloch to engage in disorder and anti-social behaviour, having BTP as part of the Safe DIG group will allow prevention and early intervention to address this

Operational Support Highlights

- Joint working between various partners took place in November around the football match between Hibernian FC and Middlesbrough FC. An operation was set up by PSOS. BTP in Scotland and England carried out joint working/planning with them, also involving Cleveland Police. Aside from the Policing partnership working, communications were distributed between the police forces involved and LNER / Cross Country, Scotrail and Network Rail (NWR), leading to the successful and safe transportation of fans to and from the game.

OFFICIAL

Joint Working Document British Transport Police (BTP) & Police Scotland (PSOS)	
Scottish Railway Policing Committee	2 nd March 2023

Local Policing Highlights

Glasgow:

- Officers from Local Policing in Glasgow City Centre and BTP have improved collaboration to tackle key issues in the area surrounding Glasgow Central Station such as drug misuse and anti-social behaviour. The renewed policing partnership has meant that both organisations can work more effectively together, and it is a positive step forward in continuing to make the area around Central Station safer for all communities. The collaboration involves weekly meetings between BTP, PSOS and Glasgow City Council to effectively share information and coordinate activity. Joint patrols and action plans continue which are focussed on reducing crime and drug misuse in the area.
- Over the festive period both forces worked together with patrols covering Central station, Queen Street station, Buchanan Street subway station, St Enoch's Christmas Market, George Square and Buchanan Galleries to deter ASB.

West Outer:

- For Lanarkshire area PSOS and BTP work in close partnership in the policing of football matches. As the teams in Lanarkshire division attract a large fan base from across Scotland with a large number of supporters / risk groups attending via train. The strong partnership and sharing of intelligence enables risk groups to be identified and engaged early, tracing them to a train at station which enables PSOS officers to facilitate the safe ingress and egress of supporters to the ground and minimise the risk of pre-planned and spontaneous disorder occurring.
- In December information was received involving weapons in Hamilton with groups from surrounding areas planning to attend Hamilton to engage in disorder. Joint patrols dispersed groups throughout the night ensuring they did not travel into Hamilton town centre preventing the anticipated disorder. The patrols also resulted in the identification of a suspect for a previous serious assault incident in the area.
- Both forces work together on information sharing and planning in relation to vulnerable repeat presenters to the railway who place themselves in a position of danger, building processes to safeguard these individuals from harm.
- BTP and PSOS work regularly with each other assisting in the identification of suspects, generally around youth ASB that affects both the local communities and rail network.
- Joint working and shared deployment plans are carried out every weekend between BTP, PSOS and Community Wardens to tackle ASB in the Inverclyde area, along with deployments in the Dumbarton area with the Scotrail Travel Safe team after reports of ASB.
- The joint working approach in Ayrshire includes both forces officers sharing the patrols within railway stations and retail parks in Irvine, Prestwick, Troon, and Ayr. Scotrail assisted BTP and PSOS on various dates in December at Kilwinning/Irvine, promoting the Railway Guardian app.

East:

- On Friday 25 November, Midlothian officers joined White Ribbon Scotland and colleagues and representatives from Network Rail, British Transport Police, Scottish Fire and Rescue Service, Scottish Government MPs, and local councillors at Waverley Train Station for a joint event to highlight White Ribbon Day and the start of the 16 Days of Activism Against Gender-Based Violence. This international campaign, starting on the International Day of Elimination of Violence Against Women and Girls, runs until 10 December, Human Rights Day. During the event, Police and colleagues engaged with many passengers from Midlothian and other areas highlighting the campaign.
- Edinburgh completed its Winter City Operation, aimed at keeping the large numbers of festive visitors, shoppers, and revellers safe in the City Centre. BTP and PSOS were key partners in this operation, jointly briefing and patrolling every weekend.
- Joint campaigns were carried out within December in Waverley station with Neighbourhood Watch Scotland promoting advice on home/personal safety and the railway guardian app
- Edinburgh City has experienced a recent increase in theft of catalytic converters from cars. The local Prevention and Interventions Partnership Unit has worked with BTP, who hold the national portfolio for metal theft, to share intelligence and initiate a series of visits to local metal dealers

North:

- PSOS and BTP incorporate regular partnership operations with multi-agency deployments into areas impacted by County Lines including police, local authorities, substance abuse organisations and other community teams. BTP and PSOS officer worked together in December with a deployment in Aberdeen station, then a larger deployment in January 2023, involving BTP County Lines Task Force deploying into stations and key towns in the North of Scotland.
- The larger deployment in January consisted of patrols at Aberdeen Railway and Aberdeen Bus Stations. A number of individuals were stopped and found in possession of controlled drugs, additionally, 143 trains and 33 buses were checked in and out of the respective stations and safeguarding/county lines awareness work was undertaken.

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SECURITY CLASSIFICATION - OFFICIAL

HANDLING INSTRUCTIONS - No restriction on circulation

DISCLOSABLE (FOI / PUBLICATION SCHEME) - Yes



Briefing Paper

Report to: Scottish Railways Policing Committee
Date: 06/02/2023
Subject: Force Crime Assessment and Allocation Policy
Sponsor: ACC Charlie Doyle
Author: Chris Kerslake
For: Noting

1. PURPOSE OF PAPER

1.1. This paper outlines BTP's actions to ensure our current Force Crime Assessment and Allocation Policy (FCAAP) is appropriately applied in Scotland. It also outlines the impact improved compliance has had on crime performance.

2. BACKGROUND

- 2.1. Crime assessment and allocation is the decision-making process undertaken to determine if a crime will be allocated for investigation. The decision as to whether a crime will be allocated for investigation is made against a set of criteria within the Force Crime Assessment and Allocation Policy (FCAAP). This includes the level of threat, risk and harm, as well as the complexity of each reported crime, the proportionate lines of enquiry available to investigators and the likelihood of a successful prosecution or outcome.
- 2.2. Where assessment determines that a crime should not be allocated for investigation the reporting person will be notified of the reasons for this and what actions the police will undertake in response to the report.
- 2.3. Compliance with our FCAAP ensures BTP resources are focused reducing the most harmful crimes, whilst also maximising investigative opportunities where proportionate lines of enquiry are evident; there is a realistic prospect of a successful outcome; or special impact factors are present.

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- 2.4. Once recorded by the First Contact Centre all BTP crime in Scotland is sent to the Crime and Justice Unit (CaJU) for assessment and where appropriate allocation for investigation.
- 2.5. Effective application of FCAAP aims to increase focus on crimes where proportionate lines of enquiry are present or achieved by reasonable investigation. This reduces unproductive investigative time and releases that time to focus on crime prevention, the development of safer spaces and creation of a hostile environment for offenders.
- 2.6. In preparation for a forcewide HMICFRS inspection in 2021, we reviewed the application of our FCAAP and compliance with it, which identified the issues in Scotland.

3. ACTION TAKEN

- 3.1. Access levels and system rules within our Niche Record Managements System (RMS used for recording) have been updated restricting officers from changing a CaJU allocation decision.
- 3.2. Officers can self-allocate prior to CaJU review. However, where identified, feedback is provided to the officer and their supervisor. Such incidents are also reported to D Division Performance meetings.
- 3.3. Internal communications and feedback to officers has largely eliminated self-allocating. Frontline officers are directed to await CaJU screening decisions unless investigative action urgent or an already detected new crime occurrence.
- 3.4. All staff working in the CaJU are trained to consider special factors, local initiatives, repeating locations, repeating victims, victim vulnerabilities and impact or new information coming to light.
- 3.5. Allocation and assessment are monitored via performance reports to ensure levels are correct and that Divisions maintain compliance with the FCAAP. This is discussed at the Divisional Command Team and Divisional Performance meetings.

4. CURRENT POSITION

- 4.1 CaJU allocation is ensuring officers are focused on investigations where proportionate investigation may lead to a successful outcome. Table 1 shows allocated crime:

Scotland	2019/20	2021/22	2022/23 YTD
Allocated for investigation	1,250 (92%)	1,249 (93%)	1,511 (80%)
Screened out	107 (8%)	100 (7%)	393 (20%)
Total crimes	1,357	1,349	1,904

Table 1

- 4.2. By adopting this approach, we have released 2,901 hours of otherwise unproductive police time (based on 181 x 16-hour average investigation time).
- 4.3. The reduction of active investigations enables officers to focus on high threat, risk and harm offences and creating a hostile environment through increased levels of visible patrols. Table 2 shows outcomes rates 21/22 - 22/23:

	21/22 Solved rate	22/23 Solved rate	Difference
Sexual	45.1%	54.9%	+9.8%
Robbery	60%	100%	+40%
Weapons	77.8%	100%	+22.2%

Table 2

- 4.4. Our FCAAP has recently been reviewed and an amended version proposed. This is currently subject to internal consultation and an external engagement exercise.

WEBSITE

Report to: Scottish Railway Policing Committee
Date: 2 March 2023
Subject: Professionalism
Sponsor: Chief Executive
Author: Head of Governance and Compliance
For: Information

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1. Purpose of paper

- 1.1 To brief Members of the Committee on the work and focus that is being progressed in the professionalism space, both across BTP and in Scotland specifically. To offer assurance that the organisation is responding proactively with the necessary steps being progressed at pace.

2. Background

- 2.1 There has been and continues to be a spotlight on police conduct following a number of abhorrent, disturbing and criminal acts committed by people serving in the police. These continue to dominate headlines and the message from the Metropolitan Police Commissioner is that the most recent cases represent the tip of the iceberg within the MPS with much more still to come. BTP's Professional Standards Department (PSD) also remains busy with a steady stream of misconduct hearings taking place. As can be expected, the increased scrutiny has triggered further focus in this area.
- 2.2 Public interest in these cases will remain and further erosion of trust and confidence appears inevitable. As such, it is imperative that we work as hard as possible to restore trust and confidence where we can. We need to demonstrate that this behaviour has no place in a modern day police force and we will continue to root it out to ensure that those who remain truly embody the values we and the public expect in its police.
- 2.3 To deliver this, there are a number of activities taking place across BTP focused in the following areas:
 - Proactively ensuring that officers and staff who should not be in policing are removed.
 - Reviewing and making amendments, where appropriate, to misconduct processes to ensure those who should not be in policing can be removed as efficiently and effectively as possible.
 - Inspection of vetting and counter corruption arrangements and a review of professional practice in this area to ensure it is clear and robust.

3. Scottish and Home Office Police workstreams

- 3.1 The Home Office workstreams are relevant as BTP Regulations in the conduct and discipline area mirror the relevant Home Office Regulations, with some small variations due to legislative differences and our GB wide makeup. Prior to the current regulations being implemented, BTPA entered into a Memorandum of Understanding (MoU) with the Police Investigations and Review Commissioner (PIRC) in Scotland. BTPA also entered into a formal agreement with the Home Office and Independent Office for

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Police Conduct (IOPC) for England and Wales under section 26 of the Police Reform Act 2002.

- 3.2 This follows the 'One BTP' ambition and ensures that as far as possible the processes to be followed throughout the organisation are the same and it is only the involvement of the external agencies which differs.
- 3.3 The current workstreams are set below with an explanation of what BTPA and BTP are currently doing.

Activity to identify those who should be removed

- 3.4 Following the murder of Sarah Everard by a serving police officer in 2021, BTP took immediate action to make sure the public felt they could have trust and confidence in BTP and that our people felt safe and supported to report wrongdoing. This action was in the form of the revitalisation of the confidential reporting service which was rebranded as '**Speak Up**' and the '**trust your gut**' campaign to encourage our people to come forward and reassure them that they would be listened to. The campaign proved a success with a 67% increase in reports of wrongdoing from 2021 to 2022. BTP released a video to officers and staff on 13 February 2023 reinforcing this messaging and ensuring that our people are clear that BTP is not immune to this sort of wrongdoing.
- 3.5 There has also been a significant **uplift in the resourcing of the Professional Standards Department (PSD)** to ensure that the vetting position for the Force is up to date and PSD has investigative capacity to deal with the increased level of activity resulting from the 'trust your gut' campaign and growing societal intolerance of misogyny and sexual harassment.
- 3.6 An **historical data wash of the Police National Database (PND)** is underway for current officers and staff in policing (including BTPA staff and Members). This covers all Home Office forces and all of BTP, the aim is to establish if individuals have had any contacts with the police which ought to have been declared or intelligence recorded about them since their last vetting check. This is being led by Merseyside Police but BTP have already been proactively carrying out manual checks of both PND and the Police National Computer (PNC). BTP has completed 5317 checks which is 100% of officers and staff is now following up on those where there has been a trace, which equates to 14%. A trace in itself is not negative and does not mean that there is undisclosed negative police contact or intelligence. It is likely many of these will relate to previously disclosed matters or matters where the individual is a witness or victim. BTPA has approved additional resource to help BTP to manage the output from this exercise.
- 3.7 Further work is being carried out to establish how this process can be automated for the future ensuring that Forces are notified as soon as any intelligence or police contact with their officers and staff is recorded.

Review and amend misconduct processes

- 3.8 **Dame Angiolini** completed a review assessing the **effectiveness of current law and practice in Scotland** in relation to complaints handling, investigations and misconduct issues as set out in primary and secondary legislation in November 2020. A number of improvements have already been made across Police Scotland and BTP in response to the recommendations arising, which have previously reported on. Many of the remaining recommendations require legislation to implement fully. The Police Complaints and Misconduct Handling Bill is due to be introduced into the Scottish Parliament this year and BTPA and BTP will examine regulations and processes against

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any proposed changes resulting from the Bill but based on the recommendations of Dame Angiolini's report it is expected that most of these are already in place for BTP.

3.9 The Home Office launched a '**Dismissals Review**' following the David Carrick case. This is focused on the regulatory framework which underpins the process for removing police officers in England and Wales and will focus on:

- the effectiveness of the existing system to dismiss those who fall seriously short of the standards expected by policing and the public;
- the impact of the introduction of changes to misconduct panels, including Legally Qualified Chairs (LQC); and
- whether Forces are making use of their powers to discharge officers during their probationary period.

3.10 BTP have fed into the Dismissals Review and BTPA was provided with the opportunity to comment on its submission. BTP/A will examine regulations and processes against any proposed changes resulting from this review.

3.11 **Baroness Casey of Blackstock is reviewing the internal misconduct system at the MPS.** Baroness Casey shared an [interim report](#) with Sir Mark Rowley, MPS Commissioner on 17 October. Her conclusion was that the misconduct system was not delivering in the way it was expected to by the public. BTPA Members have received a separate briefing on the interim report which is available via Board Intelligence at serial B153. This can be made available for SPA Members on request. The final report is anticipated in the near future and BTP will complete a further review of itself against the findings.

Vetting and Counter Corruption

3.12 Following the conviction of Wayne Couzens for the murder of Sarah Everard, **HMICFRS** conducted an inspection focused on **vetting, misconduct and misogyny on the police** in England and Wales. This was published in November 2022 and provided a damning assessment of vetting with 43 recommendations for forces. The inspection examined vetting at eight Home Office forces. HMICFRS has been asked to do a **rapid review of progress** against the recommendations and this is currently underway.

3.13 A number of the recommendations in the HMICFRS report require amendments/clarifications to the **Authorised Professional practice** (APP) for vetting which is owned and published by the **College of Policing**. The deadline for the updated APP is October 2023.

3.14 In addition to the above workstreams **Dame Angiolini** has been commissioned by the Home Office to undertake a review following Sarah Everard's murder focused on **misogyny and predatory behaviour in the police** and measures to protect women and girls. This review is in two parts and sits across a number of the above workstreams.

3.15 Part Two has just begun and focuses on the extent to which systems, policies and procedures for recruitment, vetting and transfer of police officers are fit for purpose and help to identify those who display misogynistic/predatory attitudes. It will also look at the role of culture as an enabler and how existing measures work to protect women and manage risks posed by perpetrators. Whilst this is focused on England and Wales, it will inevitably have relevance for Scotland too, and BTP/A will compare itself against the findings and work to progress the recommendations as appropriate across the Force.

4. BTP specific workstreams

- 4.1 As part of the organisation's efforts to ensure that the systems and practices which are adopted within the police conduct arena are efficient and effective across all of BTP, BTP/A has been exploring potential changes with improvements in mind. Some of the key workstreams under consideration have been set out below. It is worthy of note that these are still in the developmental stage and any changes to the regulations would need to be formally agreed by the Authority and would then be subject to consultation with the Staff Associations.

Reduction in rank

- 4.2 BTP/A did not to adopt reduction in rank as a sanction when this was reintroduced for Home Office Forces in 2020. This was as a result of complications to the pension arrangements, which are specific to BTP. There was also previous uncertainty around the benefits. Input was sought from LQCs representatives last year who revealed that this was not a sanction which was commonly utilised. Now that further time has passed enabling the regulations to be more fully embedded, it seems appropriate to revisit this.

Barred List

- 4.3 This is an area of divergence for non-Home Office Forces. The Barred list contains details of employees who have been dismissed from policing, overseen by the College of Policing. Owing to legislative differences, the BTP was not able to adopt this aspect of the regulations in full. Steps have been taken to mitigate the risk which has included markers being placed on intelligence systems but this is not without risk.
- 4.4 BTP/A has been advocating for a change for some time. It is understood that this can be achieved through the introduction of a Statutory Instrument and would include BTP's officers and staff in Scotland as it is considered to be an employment matter rather than a policing matter. It is hoped that in the current climate that Government colleagues will be more persuaded by the urgency of this. BTPA is working with DfT colleagues to take this forward.

Constitution of Panels

- 4.5 BTP is keen for the BTPA to consider making a regulatory change to enable police staff representatives of at least the equivalent rank of Superintendent to act as the third panel member. The incentive behind this is to be more inclusive of BTP police staff members and to present the opportunity to have representatives from a wider range of specialist areas.
- 4.6 Following the introduction of the most recent regulations, it is the responsibility of the BTPA to appoint the panel for Misconduct Hearings. Since this would be a departure from the approach taken by our police counterparts requiring a regulatory amendment, the BTP/A will be weighing up the benefits and risk for change.

Briefing Opportunities

- 4.7 In May 2022 BTP/A jointly held a briefing session for LQCs and Independent Panel Members (IPM). This event was set up as an opportunity to highlight the legislative nuances for BTP, setting out the organisation's direction of travel as well as its internal values and messages. The intention was that this engagement would offer a greater understand of the organisation ultimately leading to the right decisions being made at Misconduct Hearings. This led to some positive feedback and is believed to have helped

in securing panel members without delay, even during period where there has been challenges around legal indemnities.

- 4.8 It was agreed that such an event would be held on an annual basis and we are looking to hold this in the next couple of months. The BTP/A were encouraged to ensure that Superintendent representatives were also present as the third panel member which we have taken onboard.

5. Tracking progress

- 5.1 As can be seen from the above, there is significant activity taking place at both a national level and within BTP specifically. The co-Heads of Governance, as the professionalism lead for the Executive, are tracking and feeding into this activity whilst ensuring that Nick Hawkins, Member lead is fully briefed. The co-Heads also have strong links with PSD and are working closely with the Department to ensure a coordinated response.

6. Diversity issues

- 6.1 Disproportionality remains an ongoing consideration to ensure that none of the above activity results in disproportionate outcomes.

7. Recommendations

- 7.1 The Committee note the report and the significant activity that is taking place.

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Report to: Scottish Railways Policing Committee

Date: 2 March 2023

Subject: Industry Voice

Sponsor: Chair SRPC

Author: Head of Strategy, Planning and Engagement

For: Information / Discussion

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1. Purpose of paper

- 1.1 To note that we will hear from a key industry partner via a verbal input from ScotRail representatives in the meeting.
- 1.2 To also provide a written update to the Committee on matters arising through engagement with other industry partners from Scotland in the last quarter. The Committee may wish to consider what further discussions it wants to have on the topics raised, as set out in the concluding recommendations.

2. Background

- 2.1 At its SRPC meeting in September 2022, Members supported proposals to build on existing engagement activities by creating a standing agenda item through which it could hear from the rail industry on a more regular basis. The in person representations from ScotRail and this paper are in support of that item.

3. Engagement in last quarter

- 3.1 ScotRail has been invited to make representations at the March 2023 meeting.
- 3.2 The Executive reached out via both the Rail Delivery Group's January meeting of Heads of Security¹, and directly afterwards to the following partners seeking representations for consideration by the Committee.

Avanti West Coast	Northern Rail
Caledonian Sleeper	Transpennine Express
Cross Country Trains	Transport Focus
LNER	Transport Scotland
Network Rail Freight and Network Rail Scotland	Strathclyde Partnership for Transport

¹ Via a paper to and discussion at the 17 January 2023 meeting of the 'RDG Policing and Security Implementation Group' (RDG P&S IG).

3.3 From that engagement the following feedback and suggestions have been put forward by two partners.

Partner	Key points from feedback
Network Rail Route Director, Scotland (Liam Sumpter) (Via email)	<ul style="list-style-type: none"> Liam highlights the ongoing challenge presented by preventing and managing trespass incidents on the rail network. He states that; <ul style="list-style-type: none"> Trespass accounts for approximately 10% of all Network Rail delays in Scotland, there have been over 800 separate incidents since April '22 causing over 2,500 trains to fail PPM and arrive at least 5 minutes late. Around 5% of ALL trains that are late in Scotland are late because of trespassers. There is a huge amount of good work going on in this space to prevent incidents and to respond to them quicker. There is probably more we should be doing collectively given the massive impact it's having. <p>We note from recent Transport Focus research carried out on behalf of Network Rail, entitled 'What Matters to Passengers', that reliability/punctuality is an issue of critical importance in encouraging rail passengers back to the network post pandemic. Liam suggests the SRPC forum is an opportunity to consider the strategic approach in more depth.</p>
Caledonian Sleeper (Billy Newbigging, Operations Security Manager Transport, Serco) (Via email)	<ul style="list-style-type: none"> Caledonian Sleeper had no specific issues to raise at this stage but expressed an interest in attending the meeting so will be represented in today's audience. They may make suggestions for future discussion items after understanding more about the nature of the Committee's business.

3.4 In addition, Transport Focus had planned to brief us today on their recent 'What Matters to Passengers' survey carried out on behalf of Network Rail, but a late diary clash means that we have had to reschedule that briefing to our 1st June meeting.

4. Recommendations

- 4.1 The Committee is asked to consider and discuss the findings set out above and in response to verbal representations from ScotRail in the meeting.
- 4.2 That the Committee considers the request from Network Rail regarding a future special focus on tackling trespass in partnership. We could consider an out of committee working session on this topic which reports its findings back to our main meeting.
- 4.3 That Members share any suggestions for additional partner organisations that we should approach to seek a contribution to future meetings.

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SCOTTISH RAILWAYS POLICING COMMITTEE AUDIT & INSPECTION ACTIVITY REPORT

February 2023

Audit, Inspection & Risk Update

Audits & Inspections

- BTP is currently tracking 50 open recommendations from force-wide Government Internal Audit Agency (GIAA) audits and Her Majesty's Inspectorate of Constabularies, Fire & Rescue Services (HMICFRS) inspections – this is a reduction of 28 since the last reporting in November.
- There are currently no open recommendations which are specific to activity or process in Scotland.
- The GIAA and HMICFRS recommendations that are overdue for review were reviewed at ARIC on 6 February. The DCC will hold a separate meeting with each of the owners of those actions that are overdue/have had the end date changed several times in February and March, to understand the cause and prompt activity to complete these so the risks are addressed.
- GIAA presented the draft Internal Audit Plan to Chief Officers on 13 February prior to submission to the Audit & Risk Committee. GIAA have been asked to specifically consider activity in Scotland as part of their audits and to draw out any specific findings.
- Planning has started for the HMICFRS Plan from 2023-26. Provisionally, there will be a Custody Inspection in 2023 as the last inspection was conducted in 2020, followed by another Policing Effectiveness, Efficiency and Leadership (PEEL) Inspection in 2025. BTP will continue to be inspected as part of any national inspections, but these are to be confirmed. No other areas have been identified for inspection at this time, but we will ensure that any inspection takes into consideration activity and processes in Scotland and ensure HMIC Scotland (HMICS) is kept updated on the plan.
- At the end of last year, Audit and Assurance met with HMICS to discuss their inspection programme and framework, general inspectorate updates, priorities and comms. We have agreed a regular rhythm of quarterly engagement between HMICS, D Division's Commander and Audit & Assurance, to ensure we have a better grasp of how HMICS operate and potential areas for BTP involvement in inspections of Police Scotland as a "interested party" where applicable; the next meeting will take place on 22 February.

Risk Management

- In the last quarter, work has been undertaken on the Strategic Risk Deep Dives for Transformation and Income which will be reviewed by the Strategy & Planning and Performance & Delivery Committees respectively. Feedback on the deep dive process has been sought to inform the plan for 2023/24.
- Risk compliance has dropped slightly in the last quarter, potentially due to leave over the Christmas period.
- The Risk Management Lead started in post in December 2022 and is creating a plan to improve risk management maturity at BTP.

Crime & Incident Audits

The committee is reminded that all crime & incident audits include activity in Scotland, but that the samples sizes are small. Some findings from our force-wide audits are below.

Out of Court Disposals D Division (OOC(D)) Update - The previous audit published in October identified that there had been a drop in compliance from what was a normally a very high compliance. Recovery work led by CI Brian MCALEESE included preparing and circulating an inspectors' checklist has been completed. To allow for the impact of that work to be assessed the planned January OOC(D) audit has been postponed to February.

Since the previous update there have been the following crime and incident audits published.

Anti Social Behaviour - In the sample of 100 incidents recorded as ASB four were from Scotland, all were correctly recorded with no crimes overlooked.

Robbery - In a sample of 86 robbery incidents only one was recorded in Scotland, it was correctly recorded, classified and recorded within 72 hours.

Sex Offences - In a sample of 133 incidents 5 were from Scotland, all were correctly recorded, classified and were recorded within 72 hours

Crime Related Incidents (CRI) (incidents that would be a crime but are not recorded as such for a legitimate reason, e.g. SCRS Mental incapacity) -The Scottish Crime Recording Standard (SCRS) rules differ from England and Wales but this audit was concerned to confirm that incidents that should be recorded as crimes were not incorrectly closed as CRI anywhere in BTP. In a sample of 396 incidents, 21 were recorded in Scotland, of these 7 incidents were incorrectly closed as CRI and two crimes were overlooked. It was established that there was a widespread misunderstanding of the rules regarding CRI in control rooms and training has been conducted by Change and Development Department. There will be an updated audit to check for improvement before the end of the financial year.

Violence Against the Person - In a sample of 104 incidents, 6 were in Scotland. In the whole force, 47 of these incidents required crimes and in Scotland 1 of the incidents required a crime, it was correctly recorded and classified and was recorded within 72 hours.

Non-Crime Reports of Rape (not mandated under Scottish Crime Recording Standard (SCRS))

- In England and Wales police are required to record a non-counting crime (N100, BTP codes E96, 97 & 98) immediately that a report of rape is received. Later that report will be updated to a full crime of rape usually shortly afterwards. Occasionally, for example where the report relates to another force or is a third party report the N100 will be retained.
- The SCRS has no similar requirement other than to retain an auditable record of initial reports.
- The aim of this audit is to establish if crimes of rape had been incorrectly retained as a N100 non-crime report.
- Between 1st April and 31st August 2022 35 non-crime reports of rape were retained as non-crime incidents, one was in Scotland. The Scottish incident was correctly retained and the crime was recorded by Police Scotland with BTP noting the crime number.

Overall, crime recording in Scotland, while a small part of BTP's overall demand, is recorded accurately and in a timely manner.

Scottish Railways Policing Committee – workplan 2023

Meeting	Standing Items	Special Focus Items
2 March 2023	<ul style="list-style-type: none"> • Conflict declaration • Minutes of previous meeting • Matters arising/actions outstanding • Risk profile – for information • Performance against the Strategy and Scottish Policing Plan and updates on interoperability • Industry voice • Audit and Inspection update – focus on recent HMICFRS/HMICS PEEL reports if available • Committee evaluation dashboard for information • Meeting reflection • Committee workplan for information • Decisions/matters taken in private 	<ul style="list-style-type: none"> • Brief update on AFOTM • Update on work to implement new crime screening policy for Scotland (action 4/22) • Internal audit plan – proposals for 2023/24 – items of note for SRPC (BV theme 2 governance and accountability, 3 effective use of resources) • Horizon scanning 6 monthly update (via an out of committee briefing) • Update on professionalism
1 June 2023	<ul style="list-style-type: none"> • Matters arising/actions outstanding • Risk profile – for information • Performance against the Strategy and Scottish Policing Plan and updates on interoperability • Industry voice • Audit and Inspection update • Committee evaluation dashboard for information • Meeting reflection • Committee workplan for information • Decisions/matters taken in private 	<ul style="list-style-type: none"> • <i>Deferred from March meeting:</i> Thematic item – input from Transport Focus – their work in Scotland (action 22/2022) and BTP update on passenger and staff survey activity (BV theme 4 partnerships, theme 5 communities) annual thereafter • Thematic item – PSPs in Scotland partnerships and collaborative working • [Possible link to above] Report back on trespass working session if accepted as a recommendation • Development of a joint strategic risk register for Scotland – focus on partnerships (BV theme 3 effective use of resources and 4 partnerships and collaborative working) • 6 monthly detailed update on progress with Strategic Plan and AFOTM – focus on benefits identification as per action 21/2022 (BV theme 3 effective use of resources and 4 partnerships and collaborative working) • Formal confirmation of publication of refresh and roll forward of 2023-6 railways policing plan for Scotland highlighting any further updates

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Meeting	Standing Items	Special Focus Items
14 September 2023 (Possible link to custody visit – location tbc)	<ul style="list-style-type: none"> • Matters arising/actions outstanding • Risk profile – for information • Performance against the Strategy and Scottish Policing Plan and updates on interoperability • Industry voice • Audit and Inspection update • Committee evaluation dashboard for information • Meeting reflection • Committee workplan for information • Decisions/matters taken in private 	<ul style="list-style-type: none"> • Update on progress with Strategy and AFOTM – special focus detail to be added from delivery plan • Strategic support services thematic - technology transformation (BV theme 3 effective use of resources, theme 4 partnership and collaborative working) • Operational thematic focus – policing freight (following feedback from NR freight in Dec 2022) • Annual operational thematic – Stop & Search (focus on use of powers on young people) • Horizon scanning 6 month update – out of committee briefing
Dec 2023	<ul style="list-style-type: none"> • Conflict declaration • Minutes of previous meeting • Matters arising/actions outstanding • Risk profile – for information • Performance against the Strategy and Scottish Policing Plan and updates on interoperability response • Industry voice • Audit and Inspection update • Committee evaluation dashboard for information • Meeting reflection • Committee workplan for information • Decisions/matters taken in private 	<ul style="list-style-type: none"> • Evidencing value for money annual update – including progress against a Best Value framework • 6 monthly detailed update on delivery of 2022-27 strategic plan/transformation plan • Policing plan refresh – feedback from local engagement (BV theme 1 vision and leadership, theme 4 partnerships and collaborative working and theme 5 working with communities) • Thematic item – major incident planning – learning from MAI (action 17/2022) (confirm alignment with BV theme) or via a pre-committee briefing

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SRPC Evaluation report card				May-22	Sep-22	Dec-22	Feb-23	Not Achieving	In Progress	Achieved
Design Principle Themes*	How Achieved	Measures								
1. BTP's work in Scotland reflects the priorities of service users and service providers in Scotland	1.1. Alignment of BTP's strategic direction in Scotland, where appropriate to the SG's Strategic Police Priorities	Evidence of alignment in policing plans & reflected in SRPC minutes – this is most likely to be seen when the proposed policing plan is presented to SRPC around the March meeting annually.	once per year							
	1.2. Reporting against the achievement of the strategic outcomes	Evidence of performance reporting @ SRPC – available via the performance report	4 times per year							
2. The performance of BTP in Scotland is reviewed and reported in public	2.1. Effective performance reporting, where appropriate, against the same outcomes as Police Scotland	Evidence of joint reporting @ SRPC and reflected in minutes – this will be included under the performance reporting section in the SRPC agenda.	4 times per year							
	2.2. Regular public reporting to SPA and Scottish Parliament	SRPC secretariat note to both SPA / BTPA - chief executives.	4 times per year							
		Report to Scottish Parliament – the SRPC chair to provide updates to the Convenor of the SP Justice Committee.	at least twice per year							
	2.3. Hold meetings in public	Meetings available to external attendees	4 times per year							
	2.4. Publish papers and minutes	Meeting papers and minutes published on BTPA website	4 times per year							
3. Ensure the safe and effective management and operational delivery of railway policing in Scotland	3.1. Sharing of operational good practice between Police Scotland and BTP	Evidence of operational good practice sharing in updates to SRPC – this will be evidenced in papers presented @ SRPC by the divisional commander	4 times per year							
	3.2. Regular joint planning & management engagement	Evidence of joint planning in updates to @ SRPC – this will be evidenced in papers presented @ SRPC by the divisional commander	4 times per year							
	3.3 Effective working with stakeholders to reduce disruption and protect the most vulnerable	Evidence of joint working and engagement with stakeholders in Scotland - evidenced in papers presented to SRPC	4 times per year	N/A	N/A					
4. Oversee the delivery of value for money delivered by BTP in Scotland using the Best Value framework where relevant	4.1. Effective engagement with relevant inspection and oversight bodies to inform performance reporting and scrutiny	Updates on engagement and planning for audit & inspection @ SRPC – this should be included in the audit and inspection updates paper, as per the SRPC agenda	twice per year							
	4.2 Transparency and oversight of funding and delivery of best value	Annual update on value for money	once per year	N/A	N/A					
		Quarterly oversight of the delivery of best value in updates to SRPC	4 times per year	N/A	N/A					

*Based on the Design Principles: 1. Addressing the democratic deficit in Scotland. 2. Meaningful accountability and transparency for railway policing in Scotland. 3. Safe and effective management and operational delivery of railway policing in Scotland. 4. Designed on best value principle and provide an appropriate mechanism to ensure value for money

SRPC Evaluation report card			May-22	Sep-22	Dec-22	Feb-23
Design Principle Themes*	How Achieved					
1. BTP's work in Scotland reflects the priorities of service users and service providers in Scotland	1.1. Alignment of BTP's strategic direction in Scotland, where appropriate to the SG's Strategic Police Priorities	once per year	Evidence of alignment and engagement on draft Policing Plan and Strategy presented to February SRPC. Policing Plan and Strategy have now been approved by BTPA Full Authority and are included at Agenda Item 7 (Strategy, Planning and Thematic Items).		Agenda item 7. Refresh of Scotland Division Policing Plan 2022-25	Updates received to SRPC meetings in May and December 2022.
	1.2. reporting against the achievement of the strategic outcomes	4 times per year	Agenda item 6.1 (Policing Plan Performance Q4 2021/22)	Agenda item 6 (Operational Performance)	Agenda item 6.1 Performance Report Q2	Agenda Item 6.1 Policing Plan Performance Q3 2022/23
2. The performance of BTP in Scotland is reviewed and reported in public	2.1. Effective performance reporting, where appropriate, against the same outcomes as Police Scotland	4 times per year	Agenda item 6.1 (Policing Plan Performance Q4 2021/22) and Agenda Item 6.2 (Joint Working - Police Scotland and British Transport Police)	Agenda item 6.2 (Joint working - Police Scotland and British Transport Police)	Agenda item 6.2 Joint Working - Police Scotland / British Transport Police	Agenda Item 6.2 Joint Working - Police Scotland and British Transport Police. Minutes of previous meeting reflect discussions in Dec 22 SRPC meeting
	2.2. Regular public reporting to SPA and Scottish Parliament	4 times per year	Board Secretary Meeting Digest circulated via email on 16/02/2022	Board Secretary circulated Meeting Digest by email on 27/05/2022	BTPA Board Secretary circulated meeting Digest by email on 06/09/2022	Sent by Board Secretary on 14/12/2022
		at least twice per year	Letter sent from SRPC Chair to Convenor of Scottish Parliament Criminal Justice Committee before previous SRPC. Two required in the current 12 month period.		Letter from SRPC Chair to Convenor of Scottish Parliament Criminal Justice Committee dated 20/09/2022	Previous letters sent in January and September 2022. Consideration being given to the timings for future letters
	2.3. Hold meetings in public	4 times per year	Virtual held meeting available to public. Details on BTPA website	Hybrid meeting available to public to attend. Details on BTPA website	Hybrid meeting available to public to attend. Details on BTPA website	Hybrid meeting available to public to attend. Details on BTPA website
	2.4. Publish papers and minutes	4 times per year	Papers published on BTPA website	Papers published on BTPA website	Papers published on BTPA website	Papers published on BTPA website
3. Ensure the safe and effective management and operational delivery of railway policing in Scotland	3.1. Sharing of operational good practice between Police Scotland and BTP	4 times per year	Agenda Item 6.2 (Joint Working - Police Scotland and British Transport Police)	Agenda item 6.2 (Joint working - Police Scotland and British Transport Police)	Agenda item 6.2 Joint Working - Police Scotland / British Transport Police	Agenda Item 6.2 Joint Working - Police Scotland and British Transport Police
	3.2. Regular joint planning & management engagement	4 times per year	Agenda Item 6.2 (Joint Working - Police Scotland and British Transport Police)	Agenda item 6.2 (Joint working - Police Scotland and British Transport Police)	Agenda item 6.2 Joint Working - Police Scotland / British Transport Police	Agenda Item 6.2 Joint Working - Police Scotland and British Transport Police
	3.3 Effective working with stakeholders to reduce disruption and protect the most vulnerable	4 times per year	N/A - New measure for December 2022 meeting		Agenda item 7.5 Industry Voice. Agenda item 6.2 Joint Working Police Scotland / British Transport Police. Agenda item 7.3 Refresh of Scotland Division Policing Plan 2022-25	Agenda Item 6.1 Policing Plan Performance Q3 2022/23. Agenda Item 6.2 Joint Working - Police Scotland and British Transport Police. Agenda item 7.3 Industry Voice
4. Oversee the delivery of value for money delivered by BTP in Scotland using the Best Value framework where relevant	4.1. Effective engagement with relevant inspection and oversight bodies to inform performance reporting and scrutiny	twice per year	Agenda Item 10.1 (Audit and Inspection Update)	Agenda item 8.1 (Audit and Inspection Report Q1 2022/23)	Agenda item 8.1 Audit and Inspections Report Q2 2022/23	Agenda item 8.1 Audit and Inspection Report Q3 2022/23
	4.2 Transparency and oversight of funding and delivery of best value	once per year	N/A - New measure for December 2022 meeting		Agenda item 7.4 Annual Report - Best Value	Report to December 2022 SRPC meeting
		4 times per year	N/A - New measure for December 2022 meeting		Agenda item 7.4 Annual Report - Best Value. Agenda item 7.2 A Force on the Move Programme Update	Agenda item 7.2 A Force on the Move Programme Update

*Based on the Design Principles: 1. Addressing the democratic deficit in Scotland. 2. Meaningful accountability and transparency for railway policing in Scotland. 3. Safe and effective management and operational delivery of railway policing in Scotland. 4. Designed on best value principle and provide an appropriate mechanism to ensure value for money